

BEFORE THE BOARD OF COMMISSIONERS OF LANE COUNTY, OREGON

ORDER NO: 19-04-02-05

In the Matter of Adopting Recommendations
of the Lane County Legislative Committee

WHEREAS, the Lane County Legislative Committee's function is to oversee all aspects of legislative and administrative policy making by other deliberative bodies which may affect Lane County's legislative program per Lane Manual 3.670; and

WHEREAS, the Lane County Legislative Committee met on March 14, 2019.

NOW, THEREFORE, the Board of County Commissioners of Lane County **ORDERS** as follows:

Adopts the recommendations of the Lane County Legislative Committee as outlined in Attachment A – Reviewed Bill Positions and Attachment B – Legislative Principles Updated Draft.

ADOPTED this 9th day of April, 2019.



Pete Sorenson, Chair
Lane County Board of Commissioners

APPROVED AS TO FORM

Date

3/26/19

LANE COUNTY OFFICE OF LEGAL COUNSEL

Attachment A - Reviewed Bill Positions

Bill	Sponsor(s)	Hearing	Summary	Notes	Recommendation	Update
SB 500	Sens Olsen, Manning, Girod	Worked on 3/7, Senate Finance and Revenue	Increases prop tax exemptions for veterans	Nothing here for 51% of taxing districts must approve	Support with amendment (means test to property value, similar to senior)	SB 500A assigned to Hrev
SB 861	Many	3/11 PH, 3/18 WS, Senate Rules	State \$ for ballot return envelopes		Support with amendment (clarification of language)	referred to WM
HB 3001	Rep Marsh	3/20 PH and WS, House Committee on Business and Labor	Peer to peer car rental treated as if regular commercial rental for taxation purposes		Support	4/8 WS (dead)
HB 3135	Marsh and several	Referred to Revenue, nothing scheduled	Software provided to LG's via DOR for scraping vacation rental data		Support	PH 3/27
SB 24	OHA (presession filed)	3/11PH, Judiciary	Fitness to proceed	Related to \$7.4M POP	Support	WS 4/8
HB 2174	Interim Comm on Eco Devo	3/18PH House Economic Development	For URD post 7/19 requires ¾ taxing districts concurrence		Support	WS 4/1 and referred to Rev
SB 838	Sen Fagan	Not scheduled, referred to Rules	Lowers voting age to 16	Requires constitutional amendment (SJR 22)	Monitor	3/27 PH
HB 2007	Many (no LC)	3/19 PH House Energy and Environment	Regulates diesel emissions		Monitor	WS 4/4 and referral to WM
HB 2225	Rep Helm, Sen Prozanski	2/5 PH, House Ag and Land Use	Forest template dwellings	Work group	Monitor	WS 4/9
HB 3044	Rep Wilde	Not scheduled referred to House Natural Resources	Add'l requirements for person who applies aerial pesticides		Monitor	3/26 PH (dead)
HB 3042	Rep Wilde	Not scheduled referred to House Natural Resources	Provides local authority over aerial pesticide applications			dead
SB 931	Sen Env and Nat Res	Nothing scheduled	Non federal application of aerial pesticide and notice to ODF			PH 4/2 WS 4/4 (dead)
SB 926	Sen Env and Nat Res	Nothing scheduled	Prohibits aerial application to certain lands owned by Oregon			PH 4/2 WS 4/4 (dead)
HB 3121	Several inc Lively and Holvey	Not scheduled, referred to Rules	Add'l infor on voter registration card		Monitor	(Rules)
HB 3031	Many	3/11 WS (moved to Revenue)	Expanded family leave	Section 5 Contributions from payroll	Monitor	PH 3/35 WS 4/8 then Revenue
HB 3141	Reps Wilde, Power, Holvey	3/28 PH, House Energy and Environment	Newly constructed bldgs. To have electric vehicle chargers(and more)		Monitor	PH and WS 4/9
HB 3125	Wilde	Referred to House Health Care, nothing scheduled	Loans for residency programs		Monitor	dead

Attachment A - Reviewed Bill Positions

SB 884	Sen Env and Nat Res	3/5PH, 3/19WS (subsequent referral to WM)	Assistance for failing septic	Amend for Lowell?	Monitor	WS 3/26 and to WM
HB 3326	Helm	3/14, House Energy and Environment	Harmful Algal Blooms	Could be good for Lowell (others)	Monitor	WS 4/9
SB 913	Prozanski, Holvey, Boquist	Rules, nothing scheduled	Centralized candidate filing system		Did not discuss	(Rules)
SB 925	Burdick, Prozanski, Manning, Dembrow	Sen Judiciary, nothing scheduled	Allows LG to limit concealed weapons in public bldgs.		Did not discuss	dead
HB 3333	Many	Judiciary	Employee may not sign agreement limiting ability to speak of sexual harassment		Did not discuss	dead
HB 3358	Several inc Manning	Revenue nothing scheduled	Inc state TLT and transfer same to County		Did not discuss	(Revenue)
HB 3192	Smith Warner	House Health Care, nothing scheduled	Multco proposal to tax opioids		Monitor	3/21 WS moved to Rev
SB 5510			ODFW budget	Leaburg hatchery	Support	Support -1 amendment
SB 1024	Beyer	Senate Committee on Housing	Springfield manufactured home park project		Support	Voted on separately by BCC

Lane County
Legislative Principles and Priorities
UPDATED by Board of Commissioners ~~March~~ April 129, 2019

The Lane County Legislative Principles and Priorities provide a framework for the Board of Commissioners and the Lane County staff to work within. These documents serve as a reference for legislative positions and objectives while providing direction for the Board of Commissioners and staff throughout the year. The County's Legislative Principles and Priorities are the foundation of a focused advocacy strategy.

Objective

The primary objective is for the Lane County Board of Commissioners to adopt official positions on clearly stated legislative issues at the start of the legislative session and in advance of the annual United Front trip. The legislative approval process is streamlined by receiving clear direction from the Board on pertinent legislative issues at the beginning of the legislative and Congressional sessions and this is accomplished by adoption of the Principles contained in this document.

The Principles are designed to provide guidance to Intergovernmental Relations staff on policy issues that arise during the Legislature and Congress and for which insufficient time exists to fully vet the issue through a formal convening of the Legislative Committee.

The Legislative Priorities are developed and maintained using the goals and objectives of the Board of Commissioners, the priorities of the Strategic Plan adopted by the Board, a review of legislative priorities from the Association of Oregon Counties, input from the Legislative Committee which includes Board members, department directors and staff, research of current law and pending legislation, as well as discussions with local legislative and Congressional staff and the County's legislative advocates.

Federal and state legislative proposals and policies consistent with the Legislative Principles may be supported by the County. Those policies or proposals inconsistent with this agenda may be opposed by the County.

For proposed legislation consistent with the County's Legislative Principles and Priorities, the County Administrator or designee shall be authorized to prepare position letters on behalf of the Board or an individual commissioner, and affix the Board Chair's or the individual commissioner's signature to those letters as appropriate. In the instance of affixing a signature of an individual commissioner, the County Administrator or designee will provide that commissioner with a copy of the signed letter prior to submitting it for testimony. Upon submitting any testimony signed by a Commissioner, the testimony will also be provided to each Commissioner. Items not addressed in the County's Legislative Priorities may require further Board direction. Legislative priorities shall address issues directly relevant to or impacting the provision of county services.

County departments are encouraged to monitor and be knowledgeable of any legislative issues related to their discipline. However, any requests for the County to take positions on a legislative matter must be directed to the Intergovernmental Relations Manager. County departments may not take positions on legislative issues without the Legislative Committee's review and approval.

Attachment B – Legislative Principles Updated Draft

Goals and Strategies

Goals:

- Advocate the County’s legislative interests at the Federal, State and County levels.
- Inform and provide information to our Legislators, Board of Commissioners, and Staff on the legislative process and key issues and legislation that could have a potential impact on the County
- Serve as an active participant with other local governments, the Association of Oregon Counties, regional agencies, and local professional organizations on legislative/regulatory issues that are important to the County and our Region
- Seek grant and funding assistance for County projects, services, and programs to enhance services for our community

Strategies:

- Communicate legislative positions on proposed Federal, State, and County legislation, measures, initiatives and governmental regulations
- Seek Federal, State, and County funding through allocations, grants and other discretionary funding for County projects, services and programs
- Work closely with the Association of Oregon Counties, our legislative advocates and other counties in advocating for the County’s Federal, State and County legislative interests
- Share information with the Board of Commissioners, County staff, and the community on legislative issues
- Where appropriate, integrate key staff into workgroups, task forces, or other bodies that are developing legislative proposals.

Lane County 2019 Legislative Principles

General

1. Identify and oppose unfunded mandates
2. Identify and oppose local pre-emptions, particularly those that inhibit opportunities for locally derived revenues
3. Work to maintain or increase existing revenue streams to counties
4. Work to ensure revenues exist to local governments to fund any new services
5. Advocate maintenance of existing local authority
6. Support issues which provide greater authority to govern more effectively, efficiently and flexibly at the local level
7. Advocate for county representation on all state boards, commissions and study committees which affect county government and have non-legislative members
8. Work cooperatively with other groups and associations to support efforts to improve the delivery of services at the local level
9. Support county efforts toward effective regional cooperation and delivery of county services
10. Support efforts to develop increased communication and greater compatibility among levels of government and within and between agencies in all levels of government
11. Support legislation that encourages economic growth
12. Support legislative efforts to address the root causes of inequities
13. Protect local control of land use decision-making and oppose legislation that would hinder or threaten local control
14. Monitor state policies to ensure new obligations are funded and contain adequate provisions to address embedded liabilities
15. Advocate to ensure fiscal health for Assessment and Taxation offices, to maximize revenue for all local taxing districts
16. Support efforts to mitigate exposure to future PERS liabilities
17. Protect the quality, accuracy, and completeness of the County's index of property transfer transactions.

Public Safety

- Support efforts to ensure federal Secure Rural Schools payments
- Support funding for rural patrol
- Support funding for law enforcement training to provide law enforcement leaders with cutting-edge training on emergency response, crime reduction strategies, and professional standards
- Maximize grant and contract funding/partnerships
- Support funding for prosecution services and services for crime victims
- Support efforts which seek to provide policing agencies with options for in jail mental health treatment, as well as jail diversion strategies aimed at people with mental illness.
- Support efforts to maintain Community Corrections Act, Juvenile Crime Prevention, Specialty Courts, and Justice Reinvestment funding
- Support funding for Evidence Based Decision Making Initiatives to reduce recidivism
- Support adequate funding for specialty courts in both the adult and juvenile systems
- Support funding the early build out for Shake Alert systems
- Support legislation, appropriations, and policy direction that stabilizes County operation of Law Library
- Support Medicaid reform such that benefits may accrue to inmates
- Support efforts which serve to advance diversity and access to services by non-English language speakers

Attachment B – Legislative Principles Updated Draft

Health and Human Services

- Support implementation and full funding of Public Health Modernization, and support for strong local public health authority for the provision of essential public health services
- Support stable Medicaid funding and work with Oregon CCOs to enhance local initiatives and strong partnerships with Counties
- Support strong local mental health authority and enhanced funding for behavioral health services targeted to local initiatives to improve access to health care and to promote improved health outcomes
- Support funding for community health centers operations, development, and real property acquisition and improvements
- Support stable funding to maintain community-based services for individuals with intellectual and developmental disabilities
- Support multi-agency partnership and goals established to reduce veteran homelessness and increase veterans services
- Support programs and policies with the goal of preventing and ending homelessness among veterans, persons with disabilities, people with behavioral health diagnosis, families with children, and youth, such as Housing First, supportive housing, and emergency housing
- Support funding for evidence-based prevention programs that target behaviors to improve health and reduce health disparities
- Support prevention and education programs aimed at the decreasing use of tobacco and nicotine products (such as local tobacco tax authority, preservation of Oregon Indoor Clean Air Act, and retail licensing)
- Support strategies to reduce the negative effects of problem/disorder gambling in Lane County
- Support funding for mental health services, detox services, and prevention services
- Support funding that would allow counties to individualize services based on need and keep youth offenders in their home communities
- Support funding for long term care and treatment facilities, address needed health regulations for assisted living facilities
- Support dedicated funding for medium and high risk juvenile offenders allowing individualized programming at the county level
- Support funding for additional acute and sub-acute treatment beds for youth with complex needs in Lane County
- Support local and state efforts to promote availability and purchase of local fruits and vegetables (Farm to School, Farm to Institution, School Gardens Nutrition Programs)
- Support funding for workforce development and career technical education
- Support the development of medical residency and other programs to enhance recruitment of physicians, primary care providers, and mental health specialists.
- Support strategies to increase the pipeline of qualified nurses to work in Oregon
- Support multi-system efforts to address opiate overprescribing and addiction
- Support efforts to combat opiate overdoses by increasing the availability and access to Naloxone
- Support stable and enhanced funding for Family Mediation services
- Support policies and funding which address the prevention of suicide
- Oppose exceptions to the Oregon Clean Air Act for recreational marijuana
- Oppose efforts to legalize the consumption of recreational marijuana outside of the privacy of one's home, for example at special events or within a publicly licensed establishment
- Support efforts to mitigate wildfire smoke
- Support efforts to address the impact of localized blue green algal bloom outbreaks

Attachment B – Legislative Principles Updated Draft

Public Works

- Support efforts to implement the 2017 transportation funding package
- Support funding solutions to support safe roads and bridges
- Support prescription drug take back
- Support commercial development in unincorporated communities
- Support the Willamette confluence project, Phase II (or III) funding, and efforts to transition to public access
- Provide opportunities for healthy activities through parks, open spaces, alternative travel choices and event center activities
- Maintain regional partnerships to plan and develop a healthy, integrated transportation system
- Work with non-profits to identify tax foreclosed properties that can be added to available affordable housing
- Support our regional partners to provide sustainable animal services to the community
- Support improvement efforts in Land Management to facilitate economic development and community growth
- Continue to foster a local, livable community through Transportation, Parks and Lane Event Center functions
- Support the continued State of Oregon Department of Agriculture payments to County Fairs that qualify to support and promote agriculture.
- Maintain the Firewise Communities Wildfire protection project
- Reduce Lane County’s environmental footprint through efficient solid waste management practices to increase resource recovery
- Continue to re-invest in existing Public Works infrastructure to avoid higher future deferred maintenance costs
- Support efforts to address the increased workload effects of medicinal and recreational marijuana growing and processing
- Oppose efforts to implement expedited replacements of diesel engines unless fully funded and evidence of increased public health impacts are documented
- Support reforms to Oregon’s land use laws which:
 - Allow for Farm to Table operations on agricultural lands
 - Allow for counties to have additional flexibility with respect to siting accessory dwelling units.
- Support policies and funding streams which help address the nuisance outcomes derived from growing and processing medical and recreational marijuana.
- Seek additional funding and polices which address Lane County’s high rate of roadway fatalities

Infrastructure

- Support safe infrastructure, roads, bridges, parks and buildings
- Support efforts to ensure greatest possible flexibility for use of funds to meet local needs
- Support state funding for improvements and replacement projects for courthouses throughout Oregon
- Support policies which clarify county development and ownership authority over fiber networks

Economic Development

- Support existing traded sector business recruitment, retention and expansion that complement Lane County’s unique natural environment and intellectual capital
- Support agri-business industries such as food and beverage, and advanced wood products manufacturing
- Support workforce development efforts including career technical education

Attachment B – Legislative Principles Updated Draft

- Support the development of brownfields
- Support development of critical infrastructure such as high speed fiber in rural Lane County
- Support the existing allocation of county video lottery dollars for economic development and oppose efforts to base that allocation on projected revenue.
- Support efforts to secure State bond authorizations for the Knight Campus in collaboration with the University of Oregon.

Priorities Involving Possible Bill Introduction

- Amend ORS 405.335 such that OHA may use housing development funds for projects that may provide services for those with current substance use disorders
- Amend ORS chapters 1 and/or 9 to ensure that new Law Library facilities are eligible for project funding through the Oregon Courthouse Capital Construction and Improvement Fund.
- Amend ORS Chapter 203 (County Home Rule) to ensure reviews for separate vote are timed to occur prior to signature collection.
- Amend ORS 192.355 (31) to expand the public records exemption to include county juvenile justice employees (by changing the definition of public safety officer at ORS 181A.355)
- Amend ORS Chapter 689 (and others?) to allow for:
 - Require pharmacies to display naloxone information for patients and their caregivers/families
 - Require a co-prescription of Naloxone with all opiate prescriptions over 50 MED; and for all patients on any kind of Benzodiazepine and an opiate
 - Require Emergency Departments to give a prescription for Naloxone or a Naloxone kit to anyone who is seen for an opiate overdose